

International Workshop

**TERRITORIAL INTEGRATION AND EXCLUSION:
IMPACT OF URBAN POLICIES AND LAW**

**Organised by the *Centre de Sciences Humaines*, New Delhi
&
India International Centre, New Delhi**

On

Thursday 31st January & Friday 1st February, 2008

at

India International Centre, New Delhi (Annexe, Lecture Room)

With the financial support of:

- The French National Agency for Research (ANR):

Project “Social Exclusion, Territories and Urban Policies. A comparison between India and Brazil” (SETUP).

Main institutional partnership: CEIAS (Centre for Indian and South Asian Studies – EHESS & CNRS, Paris); CSH (*Centre de Sciences Humaines*, New Delhi)

Project “Globalisation, Urban Development and Adjustment of Law. Comparative Study in India and the Middle East” (CITADAIN).

Main institutional partnership: SEDET (Developing Societies in Space and Time – University of Paris 7 & CNRS), CEIAS (Centre for Indian and South Asian Studies – EHESS & CNRS, Paris), IFPO (French Institute of Middle-East, Beirut, Damascus and Amman).Damascus and Amman).

- The National Institute of Oriental Languages and Civilisations (INALCO, Paris).

General issues and objectives of the workshop

The process of development of metropolitan cities and regions in India, in the context of social and economic changes characteristic of globalisation, raises several challenges. Whereas economic growth with equity was one fundamental objective of the first National Plans, and achieving a more balanced pattern of urban and industrial development the ambition of a series of national programmes, the policy of economic liberalisation and integration in the international market which was launched at the turn of the 1990s tends on the contrary to reinforce economic, social and spatial disparities. This workshop will focus more particularly on the challenge of territorial and social integration and, conversely, the issue of segmented development and social exclusion. These questions will be examined at different scales: national and regional, and at the level of individual metropolises.

At the regional level, the process of formation of urban and industrial corridors provides an illustration of territorial integration since development trickles down from metropolises to their hinterland. At the national level, however, there is a risk of segmentation if growth is concentrated on these corridors to the expense of other areas. This will be discussed with the case of the development corridor of Mumbai to Delhi (and beyond), including the globalisation process of a regional capital, Jaipur. On the other hand, the creation of Special Economic Zones in the frame of the 2005 Act promotes a pattern of industrial and urban enclaves, of “zones of legal exception”, that generates segregation and spatial segmentation. The role of law and regulations in these processes of spatial transformation and urban development will be given a particular attention.

At the scale of individual metropolises, the focus will be on the issues of environmental conservation and socio-spatial exclusion, in a context where the process of economic and urban restructuring accentuates social fragmentation. One major challenge faced by Indian metropolises is the access of the poor to decent housing, as demonstrated by the growth of slums. In the metropolitan peripheries and urban margins, the need for housing and the maintenance of greenbelts enter into competition. These conflicts over the use of space echo the debate between proponents of the *green agenda* (giving priority to ecological issues in the long term) and those of the *brown agenda* (more concerned with issues of social justice and satisfying the immediate needs of the poor).¹ Thus, the focus on habitat for the poor and environmental protection, along with relative public policies or measures and the intervention of the judiciary, will allow us to contribute towards a more broad-based reflection on the conditions conducive to sustainable “human” development in large metropolises, i.e. a development that takes into account not only environmental considerations, but also social equity. This debate will be illustrated with the case of Mumbai and the Sanjay Gandhi National Park—a protected natural reserve.

The issue of slum will be further addressed by analysing the impact of urban policies and law, including the judiciary. Two main types of slum eradication programmes will be examined, rehabilitation *in situ* and destruction *cum* relocation, while giving at the same time a special attention to those slum dwellers who have been or will be evicted without any alternative resettlement option. To what extent do these programmes contribute to the integration of housing and settlements for the poor into the urban territory, or, on the contrary, in which way do they reinforce socio-spatial exclusion of the urban poor? The experiences of Mumbai and Delhi in terms of “treatment” of slums will provide illustrations and matters for discussion.

The challenges faced by metropolitan development in India are not unique; similar issues of territorial integration and socio-spatial exclusion are also at stake in other emerging or developing countries. Hence, the reflections and discussion about the Indian experience can be enriched by a comparative perspective. This will be the objective of the last session of this international workshop that will bring to the fore experiences from Brazilian and West-Asian cities, and Chinese Special Economic Zones.

The research papers presented and discussed during this workshop expound findings issued from two joint international projects, one focussing on “Globalisation, Urban Development and Adjustment of Law”, including a comparison between India and the Middle East; and the other on “Social Exclusion, Territories and Urban Policies”, including a comparison between India and Brazil.

¹ BARTONE, C., BERNSTEIN, J., LEITMANN, J., EIGEN, J., 1994, *Towards environmental strategies for cities, Policy considerations for urban environment management in developing countries*, UMP Paper No. 18, World Bank, Washing DC.
McGRANAHAN, G. and SATTERTHWAITE, D., 2000, “Environmental health or ecological sustainability? Reconciling the Brown and Green agendas in urban development”, in C. Pugh (ed.), *Sustainable cities in developing countries*, Earthscan, London, pp.73-90.

PROGRAMME

Thursday 31st January, 2008

Session 1: 9 A.M. to 10 A.M.

Introductory session

Chair & Welcome address: Basudeb Chaudhuri (CSH)

Presentation of the project “Globalisation, Urban Development and Adjustment of Law. Comparative Study in India and the Middle East”

By Philippe Cadène

Presentation of the project “Social Exclusion, Territories and Urban Policies. A comparison between India and Brazil”

By Marie-Caroline Saglio-Yatzimirksy

Presentation of the workshop: Véronique Dupont

Vote of thanks: N. Sridharan

Session 2: 10 A.M. to 1 P.M. (including one tea/coffee break from 11.00 to 11.30 A.M)

Urban corridors in India: an example of territorial integration?

Chair : Surinder Aggarwal (University of Delhi)

Urbanisation, industrialisation and conurbation. The case of the Delhi-Mumbai industrial corridor

By N. Sridharan

Building a GIS for the appraisal of the Delhi-Mumbai corridor

By Philippe Cadène and Ravindra Vyas

Multicentered urban sprawl in Delhi-Mumbai corridor

By Sébastien Gaddal and Aurélie Jouanet

Discussant: Véronique Dupont

1 P.M. to 2 P.M: lunch at IIC

Session 3: 2 P.M. to 6 P.M. (including one tea/coffee break from 4.00 to 4.30 P.M)

Peri-urban forests in Mumbai: Conservation and housing needs for the poor

Chair: Amita Baviskar (Institute of Economic Growth)

Stakes, actors and strategies “in and around” Mumbai’s urban forests. The case of the Sanjay Gandhi National Park

By Emmanuel Bon, Frédéric Landy, Krishna Tiwari, Marie-Hélène Zérah

Impact of slum rehabilitation on urban integration through access to employment: The Chandivali resettlement project’s case, Mumbai.

By Damien Vaquier

Discussant: Awadendra Sharan (Centre for the Study of Developing Societies)

Friday 1st February, 2008

Session 4: 9 A.M. to 1 P.M. (including one tea/coffee break from 11.00 to 11.30 A.M)

The "treatment" of slums in Delhi and Mumbai: Impact of urban policies and law

Chair: Amitabh Kundu (Jawaharlal Nehru University, CSRD)

Rehabilitation schemes in Mumbai: impacts of strategies and conflicts among the actors involved

By Nicolas Bautès and Marie-Caroline Saglio-Yatzimirksy

Slum demolition in Delhi since the nineties: In whose interest? A preliminary appraisal through the analysis of land use patterns

By Véronique Dupont

Settling the resettled in Delhi: legal issues

By Usha Ramanathan

Kathapuli Colony in Delhi: A slum between local exclusion and global integration

Linda Bouifrou

Discussant : Isabelle Milbert

1 P.M. to 2 P.M: lunch at IIC

Session 5: 2 P.M. to 6 P.M. (including one tea/coffee break from 4.00 to 4.30 P.M)

Territorial integration and exclusion: an international perspective

Chair: Om Prakash Mathur (National Institute of Public Finance and Policy)

Legal Issues around the Special Economic Zones in India

By Isabelle Milbert

Public policies regarding slums: a comparative perspective from Brazil

By Marie-Caroline Saglio-Yatzimirksy

Policies toward informal settlements in Jordan (1965-2007)

By Myriam Ababsa

Housing of unskilled foreign workers in the United Arab Emirates

By Brigitte Dumortier

Discussant : Frédéric Landy

Concluding remarks:

Isa Baud (Faculty of Social and Behavioural Sciences, University of Amsterdam)

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